

Message Text

PAGE 01 STATE 101230
ORIGIN SS-25

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APPROVED BY EA:RHOLBROOKE
EA/PRCM - MR. THAYER (DRAFT)
S/P - MR. ROMBERG (DRAFT)
S/P - MR. KREISBERG (DRAFT)
L/EA - MR. ORLINS (DRAFT)
AID/ASIA - MR. TAYLOR (DRAFT)
AID/ASIA - MR. ADLER(DRAFT)
DOT/FAA - MR. FINK (INFO)
DOT/FAA - MR. MCMILLAN (INFO)
EA:MR. GLEYSTEEEN
ICA/EA:MR. SMITH (DRAFT)
S/S-O:TMARTIN

-----101851 201624Z /45

R 200225Z APR 78
FM SECSTATE WASHDC
TO AMEMBASSY TAIPEI
INFO USLO PEKING
AMCONSUL HONG KONG

C O N F I D E N T I A L STATE 101230

EXDIS

E.O. 11652: GDS

TAGS: PEPR, TW

SUBJECT: WITHDRAWAL FROM CERTAIN JOINT US-ROC ACTIVITIES

REFS: A) TAIPEI 597 (NOTAL); B) TAIPEI 512 (NOTAL);
C) STATE 019539 (NOTAL)

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1. WE APPRECIATE THE EMBASSY'S ASSESSMENT OF USG PARTICIPATION WITH THE ROC IN CERTAIN JOINT ECONOMIC ACTIVITIES (REFS. A AND B), AND, AS FORESHADOWED IN REF. C, FIND OURSELVES IN GENERAL AGREEMENT WITH YOUR VIEWS. WE BELIEVE DISENGAGEMENT IS OVERDUE IN MANY OF THE CASES DISCUSSED, BUT WISH TO PROCEED IN A GRADUAL AND PHASED MANNER WHICH DOES NOT CREATE ANY IMPRESSION OF HASTY OR UNDULY DRAMATIC ACTION. WE CONSIDER THESE WITHDRAWALS TO BE FURTHER STEPS ON THE ROAD TO NORMALIZATION AND BELIEVE THE ROC WILL UNDERSTAND THEM AS SUCH,

EVEN THOUGH WE DO NOT (RPT NOT) WISH TO SO LABEL THEM.
IN PARAGRAPHS 8 WE HAVE DRAWN UP A SUMMARY CALENDAR.
ASSUMING EMBASSY SEES NO OBJECTION, TO THIS PHASING, YOU
SHOULD IMPLEMENT STEPS IN PARAGRAPHS 2-7 BELOW.

2. JOINT COMMISSION ON RURAL RECONSTRUCTION (JCRR):
DEPT. CONCURS IN THE METHOD OF HANDLING PROPOSED REF. A.

IN THE CONTEXT OF KYLE'S DEPARTURE CALLS, THE ROC SHOULD
BE NOTIFIED INFORMALLY THAT HE WILL NOT BE REPLACED AS
US JCRR COMMISSIONER. AFTER HIS DEPARTURE, EMBASSY
SHOULD CONFIRM BY THIRD PERSON NOTE. THE JCRR AGREEMENT
(TIAS 1848) WAS NEGOTIATED SUBJECT TO THE PROVISIONS OF
THE ECONOMIC COOPERATION AGREEMENT BETWEEN THE US AND
ROC (TIAS 1837), AND IN FACT IS THE LAST REMAINING
ACTIVITY CARRIED OUT UNDER THE TERMS OF THAT AGREEMENT.
THE EMBASSY'S NOTE, AFTER ANNOUNCING THE WITHDRAWAL OF
THE US JCRR COMMISSIONER ON THE BASIS THAT AGRICULTURAL
CONDITIONS AND PROGRESS IN THE ROC NO LONGER WARRANT
CONTINUED AMERICAN PARTICIPATION IN RURAL DEVELOPMENTAL
WORK, SHOULD GO ON TO SPECIFY THAT WITH THE ENDING OF
THIS LAST REMAINING ACTIVITY UNDER THE ECONOMIC COOPERA-
TION AGREEMENT, THE US GIVES NOTICE OF ITS INTENTION TO
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TERMINATE THAT AGREEMENT SIX MONTHS FROM THE DATE OF THE
NOTE. TERMINATION OF THE ECONOMIC COOPERATION AGREEMENT
WILL SIMULTANEOUSLY EFFECT THE TERMINATION OF THE JCRR
AGREEMENT. EMBASSY SHOULD CABLE TEXT OF NOTE TO DEPT.

3. JOINT TECHNICAL ASSISTANCE COMMITTEE (JTAC): AS
NOTED IN REF. B, JTAC IS LINKED TO JCRR IN A TECHNICAL
SENSE SINCE IT IS ADMINISTERED JOINTLY BY THE ROC
MINISTRY OF ECONOMIC AFFAIRS AND JCRR. IT WOULD SEEM
LOGICAL THAT AFTER HAVING GIVEN FORMAL NOTICE OF OUR
INTENT TO WITHDRAW FROM JCRR, THE EMBASSY SHOULD CONSULT
WITH JTAC AND EXPLAIN THAT PRACTICAL CONSIDERATIONS
REQUIRE THE EMBASSY TO CEASE PROVIDING COMMUNICATIONS
SUPPORT, WHICH IN ANY CASE WOULD BE INAPPROPRIATE AFTER
WITHDRAWAL FROM JCRR. AN APPROPRIATELY SHORT TRANSITION
PERIOD MAY BE OFFERED, AT THE EMBASSY'S DISCRETION.
THEREAFTER, WITH RESPECT TO THIRD COUNTRY TRAINEES IN
THE ROC (ALL FILIPINO AT THE PRESENT TIME), JTAC SHOULD
BE ENCOURAGED TO COMMUNICATE DIRECTLY WITH THE TRAINEE
THROUGH THE ROC'S UNOFFICIAL REPRESENTATIVES IN THE
COUNTRY CONCERNED. EMBASSY SHOULD INFORM DEPT. ABOUT
THESE CONSULTATIONS WITH JTAC, BECAUSE DEPT. INTENDS TO
INFORM RELEVANT USAID MISSIONS OF THE TERMINATION OF THE
EMBASSY'S SERVICES TO JTAC AND TO REITERATE THAT HOST
GOVERNMENTS SHOULD COMMUNICATE DIRECTLY WITH JTAC RATHER
THAN THROUGH USAID MISSIONS. WE AGREE THAT AID FUNDING
OF SUCH THIRD COUNTRY TRAINING SHOULD BE CONSIDERED ON A

CASE-BY-CASE BASIS.

4. SINO-AMERICAN FUND FOR ECONOMIC AND SOCIAL DEVELOPMENT (SAFED): AS WE NO LONGER BENEFIT FROM THIS AGREEMENT, NOR WISH TO OVERSEE USE OF THE FUNDS, WE PROPOSE TO TERMINATE THE SAFED AGREEMENT. EMBASSY

SHOULD AT THIS TIME PROVIDE THE ROC WITH THE REQUIRED 30 DAY NOTICE THAT WE WISH TO MEET TO REVIEW THE AGREE-
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MENT. PLEASE REPORT NOTIFICATION BY CABLE. AT THAT MEETING, EMBASSY REPRESENTATIVE WOULD INFORM THE ROC THAT WE WISH TO TERMINATE THE AGREEMENT SO THAT THE ROC MAY EXERCISE IN NAME, AS IT ALREADY DOES IN FACT, INDEPENDENT MANAGEMENT OF THE FUND. MORE SPECIFIC INSTRUCTIONS WILL BE SENT AFTER RECEIVING FROM THE EMBASSY INFORMATION AS TO THE DATE OF THE REVIEW MEETING.

5. CIVIL AVIATION ADVISORY GROUP (CAAG): DEPT. AGREES WITH EMBASSY'S RECOMMENDATION THAT WE PLAN ON WITHDRAWAL OF THE CAAG UPON COMPLETION OF THE TAOYUAN PROJECTS, KEEPING OPEN THE QUESTION OF WHETHER FURTHER ASSISTANCE MIGHT BE PROVIDED LATER IN SOME OTHER WAY. ALTHOUGH THE ROC WILL PRESUMABLY WISH TO RENEW THE CAAG AGREEMENT WHEN IT EXPIRES IN SEPT. 78 FOR ANOTHER 12-MONTH PERIOD, WE DO NOT SEEK A ONE YEAR EXTENSION. ACCORDINGLY, DEPT. SUGGESTS THAT THE EMBASSY, AT THE END OF AUGUST INFORM GENERAL Y. T. MAO, THE DIRECTOR OF CIVIL AERONAUTICS, THAT WE DO NOT INTEND TO RENEW THE EXCHANGE OF LETTERS FOR ANOTHER 12-MONTHS, BUT WOULD BE WILLING TO ARRANGE FOR THE CAAG TO REMAIN AND OPERATE ON THE SAME BASIS UNTIL JANUARY 1979. EMBASSY SHOULD TELL MAO THAT, THEREAFTER, WE WOULD CONSIDER NEW REQUESTS FOR ASSISTANCE MADE ON A CASE-BY-CASE BASIS.

6. ASIAN VEGETABLE RESEARCH AND DEVELOPMENT CENTER (AVRDC):WE SHARE YOUR VIEW THAT SO LONG AS AVRDC REMAINS A WORTHWHILE AND GENUINELY MULTILATERAL INSTITUTION, USG FUNDING COULD CONTINUE EVEN AFTER NORMALIZATION AND THAT NO SPECIAL ACTION NEED BE TAKEN NOW. HOWEVER, WE UNDERSTAND THE CENTER IS EXPERIENCING BUDGETARY AND OTHER DIFFICULTIES WHICH COULD POSE THE CHOICE OF MOVING IT TO ANOTHER COUNTRY OR SEEING IT TRANSFORMED INCREASINGLY
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INTO A BI-LATERAL US-ROC PROJECT. WE WILL WISH TO REVIEW AVRDC ISSUES AFTER LEARNING DECISIONS OF TECHNICAL ASSISTANCE COMMITTEE OF CONSULTATIVE GROUP ON INTERNATIONAL AGRICULTURAL RESEARCH WHICH IS SLATED TO MEET THIS

NOVEMBER IN WASHINGTON.

7. INTERNATIONAL EXECUTIVE SERVICE CORPS (IESC): DEPT.
AGREES THAT YOU SHOULD TAKE APPROPRIATE OPPORTUNITIES TO
MAKE CLEAR THAT IESC IS NOT AN AGENCY OF THE USG.

8. IN SUMMARY, WE SEE THE CALENDAR OF THESE ACTIONS AS
FOLLOWS:

---- MAY ---- NOTIFY ROC OF OUR WISH TO REVIEW SAFED

---- JUNE ---- WITHDRAW FROM SAFED

---- JULY ---- NOTIFY ROC THAT US COMMISSIONER TO
----- JCRR WILL NOT BE REPLACED AND THAT WE
----- WILL WITHDRAW FORMALLY IN SIX MONTHS.

---- JULY ---- CONSULT WITH JTAC ON TERMINATION OF
----- TIES

---- JULY ---- EXTEND LEASE ON TRADE CENTER UNTIL
----- JULY 31, 1979

--- AUGUST --- NOTIFY ROC THAT WE WILL EXTEND CAAG
----- AGREEMENTS ON EXPIRATION IN SEPTEMBER,
----- BUT ONLY UNTIL JANUARY, 1979 AND
----- THEREAFTER WILL CONSIDER NEW REQUESTS
----- ON A CASE-BY-CASE BASIS.

-- SEPTEMBER ---- CAAG AGREEMENT EXPIRES AND IS EXTENDED
----- FOR 3-4 MONTHS.

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-- JANUARY ---- PROBABLE DEPARTURE OF CAAG PERSONNEL.

-- JANUARY ---- FORMAL WITHDRAWAL FROM JCRR.

CHRISTOPHER

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